

UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA

* * *

KENTRELL D. WELCH,

Case No. 3:22-cv-00557-MMD-CLB

Plaintiff,

ORDER

v.

CHARLES DANIELS, *et al.*,

Defendants.

I. SUMMARY

Pro se Plaintiff Kentrell Welch, who is an inmate in the custody of the Nevada Department of Corrections (“NDOC”), brings this civil-rights action under 42 U.S.C. § 1983 to redress constitutional violations he claims he suffered while he was incarcerated at Ely State Prison (“ESP”). (ECF No. 1.) The Court screened Plaintiff’s Second Amended Complaint (ECF No. 7 (“SAC”)) and found that Plaintiff states a colorable Eighth Amendment claim for deliberate indifference to unsafe prison conditions related to COVID-19 exposure at ESP. (ECF No. 9 (“Screening Order”).) Defendants¹ filed a motion to dismiss. (ECF No. 21 (“Motion”).) Plaintiff responded to the Motion (ECF Nos. 25, 26) and Defendants replied (ECF No. 27). Before the Court is United States Magistrate Judge Carla L. Baldwin’s Report and Recommendation (“R&R”), recommending that the Court deny the Motion. (ECF No. 28.) Defendants timely objected to the R&R (ECF No. 29 (“Objection”)), and Welch responded (ECF No. 33 (“Response”)). For the reasons explained below, the Court overrules the Objection and adopts the R&R in full.

¹Defendant NDOC employees include Sean Donahue, Daniel Featherly, Cade Herring, Curtis Rigney, Corey Rowley, Alexander Werner, and Daniel Wheeler. (ECF No. 21.) In the Screening Order, the Court allowed claims to proceed against several additional NDOC Defendants who did not move to dismiss. (ECF No. 9.) Those Defendants are not addressed in this order.

1 II. DISCUSSION²

2 This Court “may accept, reject, or modify, in whole or in part, the findings or
3 recommendations made by the magistrate judge.” 28 U.S.C. § 636(b)(1). Where a party
4 timely objects to a magistrate judge’s R&R, the Court must “make a *de novo* determination
5 of those portions of the R&R to which objection is made.” *Id.* Defendants here object to
6 the R&R, which recommends denial of their motion to dismiss under Fed. R. Civ. P.
7 12(b)(6), on three bases: (1) the R&R improperly relied on the Screening Order as a
8 substitute for analyzing Defendants’ specific legal arguments outlined in the Motion; (2)
9 the Screening Order and R&R incorrectly determined that Welch states a plausible Eighth
10 Amendment claim to overcome the first prong of the qualified immunity test; and (3) the
11 R&R conducted the “clearly established law” prong of the qualified immunity analysis at
12 too high a level of generality. (ECF No. 29 at 3-6.) The Court first addresses Defendants’
13 argument as to reliance on the Screening Order and finds the R&R did not improperly rely
14 on the previous screening of the SAC under 28 U.S.C. § 1915A(a). Next, even setting
15 aside that the Screening Order already appropriately addressed some aspects of the
16 analysis, the Court considers that Defendants essentially object to the R&R’s
17 recommendation that they are not entitled to qualified immunity in its entirety and finds,
18 on *de novo* review, that qualified immunity does not warrant dismissing Welch’s claims.

19 Dismissal of a complaint for failure to state a claim upon which relief can be granted
20 is provided for in Federal Rule of Civil Procedure 12(b)(6), the same standard the Court
21 applies under 28 U.S.C. § 1915(e)(2) when reviewing the adequacy of a prisoner
22 complaint or an amended complaint. Review under Rule 12(b)(6) is essentially a ruling
23 on a question of law. *See Chappel v. Lab. Corp. of Am.*, 232 F.3d 719, 723 (9th Cir. 2000).
24 Dismissal for failure to state a claim is proper only if the plaintiff clearly cannot prove any
25 set of facts in support of the claim that would entitle them to relief. *See Morley v. Walker*,

26
27 ²The Court incorporates by reference Judge Baldwin’s description of the
28 background of the case and recitation of pertinent allegations in the SAC, provided in the
R&R. (ECF No. 28 at 1-2.)

1 175 F.3d 756, 759 (9th Cir. 1999). In making this determination, the Court takes as true
 2 all factual allegations stated in the complaint and construes them in the light most
 3 favorable to the plaintiff. See *Warshaw v. Xoma Corp.*, 74 F.3d 955, 957 (9th Cir. 1996).
 4 Allegations are “liberally construed” in favor of the *pro se* plaintiff at this stage. See
 5 *Balistreri v. Pacifica Police Dep’t*, 901 F.2d 696, 699 (9th Cir. 1988). Generally, a district
 6 court is permitted to “look only at the face of the complaint to decide a motion to dismiss.”
 7 *Van Buskirk v. Cable News Network, Inc.*, 284 F.3d 977, 980 (9th Cir. 2002). While the
 8 standard under Rule 12(b)(6) does not require detailed factual allegations, a plaintiff must
 9 provide more than mere labels, conclusions, or a formulaic recitation of the claim’s
 10 elements. See *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 555 (2007).

11 **A. The R&R’s Reliance on Screening Order**

12 Defendants first object to the R&R on the basis that Judge Baldwin should have
 13 analyzed specific legal arguments in their Motion “regarding the first prong of qualified
 14 immunity and the plausibility of Welch’s Eighth Amendment claim,” rather than relying on
 15 the Court’s Screening Order to find Welch plausibly states an Eighth Amendment claim.
 16 (ECF No. 29 at 3.) The Court overrules this ground asserted in the Objection and
 17 additionally finds the R&R adequately analyzed Defendants’ arguments.

18 **1. Approaches to post-screening motions to dismiss**

19 District courts have adopted differing approaches when handling Rule 12(b)(6)
 20 motions to dismiss complaints that were already screened under 28 U.S.C. § 1915A(b).
 21 See *Baldhosky v. Hubbard*, No. 1:12-cv-01200-LJO-MJS PC, 2017 WL 68098, at *2 (E.D.
 22 Cal. Jan. 5, 2017). The Court finds no mandatory authority favoring one approach over
 23 another but finds persuasive the recurring reasoning across approaches that courts need
 24 not revisit duplicative arguments on previously decided issues.

25 One approach utilizes the law of the case doctrine, which precludes a court “from
 26 reconsidering an issue previously decided by the same court, or a higher court in the
 27 identical case.” *Ingle v. Circuit City*, 408 F.3d 592, 594 (9th Cir. 2005) (quoting *United*
 28 *States v. Lummi Indian Tribe*, 235 F.3d 443, 452 (9th Cir. 2000)). District courts following

1 this approach find “a screening order which utilized the same legal standard upon which
 2 a subsequent motion to dismiss relies necessarily implicates the law of the case doctrine.”
 3 *Green v. Chakotos*, No. 1:11-cv-01611-LJO-DLB PC, 2014 WL 3563314, at *3 (E.D. Cal.
 4 July 18, 2014). To be excepted from the law of the case doctrine, the party seeking
 5 dismissal must articulate grounds for their Rule 12(b)(6) motion “in light of a screening
 6 order finding the complaint stated a claim.” *Id.* (citing *Ingle*, 408 F.3d at 594 (finding that
 7 clear error in the earlier decision or an intervening change in the law are among the
 8 exceptions to the law of the case doctrine which might merit revisiting a prior
 9 determination)).

10 Under a second similar approach, a post-screening motion for dismissal under
 11 12(b)(6) is treated as a motion for reconsideration. Multiple district courts, including district
 12 courts within the Ninth Circuit, have found “a Rule 12(b)(6) motion to dismiss is almost
 13 never an appropriate response when the Court has already screened a prisoner complaint
 14 pursuant to 28 U.S.C. § 1915A(b).” *Perez v. Ryan*, No. CV 19-05602-PHX-MTL (JFM),
 15 2021 WL 100855, at *2 (D. Ariz. Jan. 12, 2021). *See also, e.g., White v. Nunley*, No. 4:23-
 16 CV-P130-JHM, 2024 WL 1904339, at *1 (W.D. Ky. Apr. 30, 2024); *Thompson v. Yates*,
 17 No. 1:06-cv-00763-RCC, 2011 WL 1753149, at *1 (E.D. Cal. May 6, 2011). Consequently,
 18 these courts find that “after the Court has screened a prisoner’s complaint . . . a Rule
 19 12(b)(6) motion to dismiss should be granted only if the defendants can convince the
 20 Court that reconsideration is appropriate. Reconsideration is appropriate only if the district
 21 court (1) is presented with newly discovered evidence, (2) committed clear error or the
 22 initial decision was manifestly unjust, or (3) if there is an intervening change in controlling
 23 law.” *Id.* (quoting *School Dist. No. 1J, Multnomah Cnty. v. ACandS, Inc.*, 5 F.3d 1255,
 24 1263 (9th Cir. 1993)). *See also Manon v. Hall*, No. 3:14-CV-1510 (VLB) 2015 WL
 25 8081945, at *3 (D. Conn. Dec. 7, 2015) (finding a party should *never* “seek dismissal of
 26 claims that the Court has determined to be non-frivolous” if the sole basis for seeking
 27 dismissal is that the moving party disagrees with the prior finding).

28 By contrast, other district courts follow a third approach and find that a 12(b)(6)

1 motion must be heard on its merits because 28 U.S.C. § 1915(e)'s "screening and
2 dismissal procedure is cumulative of, not a substitute for, any subsequent Rule
3 12(b)(6) motion that the defendant may choose to bring." *Teahan v. Wilhelm*, 481
4 F.Supp.2d 1115, 1119 (S.D. Cal. 2007). But even then, at least one district court adopting
5 this approach has emphasized to defendants that they are "cautioned, in the future, to
6 move for dismissal wisely" when the Court has already screened the pleading. *Martindale*
7 *v. Kirkegard*, No. CV-15-00111-H-DLC-JTJ, 2016 WL 4275997, at *1 n.2 (D. Mont. July
8 15, 2016).

9 **2. The R&R's finding as to Welch's Eighth Amendment claim**

10 While there is no binding Ninth Circuit precedent requiring the Court adopt one of
11 these approaches, the Court agrees with courts who adopt the first and second
12 approaches. They apply the same reasoning—with which the Court agrees—counseling
13 against duplicative consideration of the same issues addressed at the screening stage.
14 The Supreme Court has recognized that "the PLRA mandated early judicial screening to
15 *reduce* the burden of prisoner litigation on the courts." *Jones v. Bock*, 549 U.S. 199, 223
16 (2007) (emphasis added). As this Court has recognized in other contexts involving
17 screening under 28 U.S.C. § 1915, Defendants' preferred result would *increase*, not
18 reduce, the burden on federal courts. See *Olausen v. Sgt. Murguia*, No. 3:13-cv-00288-
19 MMD-VPC, 2014 WL 6065622 (ECF No. 96) (D. Nev. Nov. 12, 2014). The Court
20 concludes that Judge Baldwin did not erroneously rely on the Screening Order's finding
21 that Welch plausibly states an Eighth Amendment claim and agrees with the R&R that,
22 "because the District Court has already determined that Welch states a colorable Eighth
23 Amendment claim against Defendants, and Defendants provide no additional basis for
24 dismissal at this early stage of litigation," Defendants' Motion to Dismiss should be denied.
25 (ECF No. 28 at 5-6.) In fact, Judge Baldwin essentially followed the law of the case as
26 articulated in the Screening Order.

27 Defendants' Motion articulates no grounds which would invoke an exception to the
28 law of the case doctrine or require reconsideration of the Screening Order's findings.

1 Nowhere in the Motion did Defendants support a claim the Court erred in its Screening
 2 Order or that a change in law since the Screening Order necessitates reexamining the
 3 SAC's plausibility. Moreover, any additional facts or evidence outside the SAC that
 4 Defendants say undermine Welch's Eighth Amendment claim's plausibility—like those
 5 related to COVID-19 testing and screening protocols for prison employees—fall outside
 6 the scope of a Rule 12(b)(6) motion to dismiss, which looks to “the face of the complaint.”
 7 *Van Buskirk*, 284 F.3d at 980. Thus, the Court rejects Defendants' contention that Judge
 8 Baldwin is required to analyze their arguments on the plausibility of Welch's Eighth
 9 Amendment claims when the Screening Order already contains that analysis.

10 **3. Application to first prong of the qualified immunity analysis**

11 When the scope of Defendants' Objection is narrowed from the overall plausibility
 12 of Welch's Eighth Amendment claim to whether the R&R adequately considered their
 13 arguments on the first prong of the qualified immunity test, Defendants still fail to show
 14 Judge Baldwin's analysis was inadequate. Because qualified immunity is “immunity from
 15 suit rather than a mere defense to liability,” it may be raised early to allow a defendant to
 16 avoid trial costs and the “burdens of broad-reaching discovery.” *Mitchell v. Forsyth*, 472
 17 U.S. 511, 526 (1985). However, the Ninth Circuit has held that “determining claims of
 18 qualified immunity at the motion-to-dismiss stage raises special problems for legal
 19 decision making.” *Keates v. Koile*, 883 F.3d 1228, 1234 (9th Cir. 2018). Moreover, though
 20 qualified immunity can be raised on a Rule 12(b)(6) motion, the Court need not duplicate
 21 its review of both prongs of the qualified immunity test when it has already evaluated the
 22 first prong during screening. See *C.B. v. City of Sonora*, 769 F.3d 1005, 1022 (9th Cir.
 23 2014) (providing that the first prong of the qualified immunity analysis is “whether an
 24 official violated a constitutional right”); *Perez v. Ryan*, No. CV 19-05602-PHX-MTL (JFM),
 25 2021 WL 100855, at *3 (D. Ariz. Jan. 12, 2021) (finding that the “first prong of the qualified
 26 immunity analysis is satisfied” for a motion to dismiss if the court's prior screening order
 27 found the plaintiff inmate sufficiently stated an Eighth Amendment claim).

28 Here, Defendants correctly note that screening orders do not explicitly account for

1 qualified immunity arguments, and the Screening Order did not address whether Welch's
2 claimed harm was clearly established to satisfy the qualified immunity analysis' second
3 prong. However, the Screening Order contains the Court's thorough discussion of the first
4 prong of the qualified immunity analysis, including examination of the prong's objective
5 and subjective requirements. (ECF No. 9 at 6-8.) The Court found Welch plausibly pleads
6 a violation of his constitutional rights. (*Id.*) Judge Baldwin adopted this finding and
7 analysis in the R&R. (ECF No. 28 at 5-6.) In sum, without Defendants articulating some
8 additional basis in the Motion, the Court is not required and declines to reexamine what
9 the Court already scrutinized during screening.

10 **B. Qualified Immunity**

11 To determine whether qualified immunity warrants granting dismissal in a case
12 regarding deliberate indifference to unsafe prison conditions, the Court applies the
13 12(b)(6) plausibility standard to a two-prong test—"(1) whether the official violated a
14 constitutional right and (2) whether the constitutional right was clearly established." *City*
15 *of Sonora*, 769 F.3d at 1022 (citing *Pearson v. Callahan*, 555 U.S. 223, 232 (2009)).
16 District courts have discretion to address these prongs in any order. *See Pearson*, 555
17 U.S. at 236. Though the Court evaluated the first prong in the Screening Order, as
18 described above, and the R&R addressed the second prong, the Court conducts *de novo*
19 review of both prongs to address Defendants' objections to the R&R's recommendation
20 on qualified immunity.

21 **1. Constitutional violation**

22 Under the first prong, a plaintiff must meet two requirements to establish that an
23 official violated a constitutional right, one objective and the other subjective. *See Farmer*
24 *v. Brennan*, 511 U.S. 825, 834 (1994). Welch satisfies both here to plausibly claim
25 Defendants violated his constitutional rights.

26 **a. Objective requirement**

27 To meet the objective requirement, a plaintiff must plausibly allege that a defendant
28 exposed him involuntarily to a risk which is "contrary to current standards of decency for

1 anyone” to be exposed to. *Hampton v. California*, 83 F.4th 754, 766 (9th Cir. 2023) (citing
 2 *Helling v. McKinney*, 509 U.S. 25, 33 (1993)). For purposes of the Motion only,
 3 Defendants concede that the risk of involuntary exposure to COVID-19 fulfills this
 4 requirement. (ECF No. 29 at 11.) The Court need not further analyze this requirement.

5 **b. Subjective requirement**

6 The subjective requirement asks whether defendant prison officials were
 7 *deliberately* indifferent to inmate health or safety. See *Farmer*, 511 U.S. at 834. Deliberate
 8 indifference “entails something more than mere negligence,” but “something less” than
 9 purposefully causing harm or acting knowing that harm will result. *Id.* at 835. Defendants
 10 contend that Welch fails to demonstrate deliberate indifference on three grounds, each of
 11 which fail. First, Defendants dispute that Welch has pleaded they are the actual and
 12 proximate cause of his harm. (ECF No. 29 at 11.) Second, they argue Welch does not
 13 plausibly claim Defendants knew of and disregarded a risk of exposing Welch to COVID-
 14 19. (*Id.* at 11-12.) Third, Defendants contend that even if they violated prison policy on
 15 personal protective equipment (“PPE”), this does not constitute a deliberate indifference
 16 to Welch’s Eighth Amendment rights. (*Id.* at 12.) The Court addresses each of these
 17 arguments in order.

18 First, Defendants argue that Welch does not adequately establish they are the
 19 actual and proximate cause of his injury because Welch never plausibly alleged “any
 20 Defendant ever exposed Welch to COVID-19.”³ (ECF No. 29 at 11). This argument is
 21 unconvincing considering the plain reading of the SAC. Welch alleges Defendants
 22 “exhibited reckless disregard” by keeping him in the same unit with “highly symptomatic”
 23 inmates and refusing to provide or wear PPE, “leaving him as medically vulnerable as a
 24 sitting duck.” (ECF No. 7 at 7.) He alleges he and other inmates were not provided cloth
 25 masks to reduce the spread of COVID-19 until June 2020, and were not provided N-95
 26 masks until November 2021. (*Id.*) Defendants Featherly, Herring, Rowley, Werner, and

27 ³Welch must show that Defendants’ deliberate indifference is the actual and
 28 proximate cause of his injury. See *Lemire v. California Dept. of Corrections and
 Rehabilitation*, 726 F.3d 1062, 1074 (9th Cir. 2013).

1 Wheeler “deliberately refused to adorn N-95 masks” and PPE while working on Welch’s
2 unit daily, “recklessly exposing” Welch to COVID-19. (*Id.*) Welch alleges he daily suffers
3 “shortness of breath, fatigue, lack of strength” in his legs, hands, and body, while also
4 facing three pre-existing chronic conditions. (*Id.* at 8.) He further alleges that Defendant
5 Werner refused to wear an N-95 mask or PPE while distributing mail and meals in the
6 prison unit, and Defendant Wheeler would tell Welch to “shut the fuck up” if Welch asked
7 Wheeler to wear an N-95 mask or to instruct “his subordinate Werner to put on a mask
8 per facility memo.” (*Id.*) He alleges Defendant Rowley multiple times rebuffed Welch’s
9 requests that Rowley wear an N-95 mask while escorting Welch to legal visits, telling
10 Welch to refuse visits if he did not want an escort. (*Id.*) Welch further alleges Defendant
11 Herring would tell Welch to “shut the fuck up” and “no, I will not” when Welch asked him
12 to wear an N-95 mask during “feedings.” (*Id.*) Meanwhile, Defendants Wheeler and
13 Featherly “refused to reprimand Herring to adorn safety gear.” (*Id.*) And Welch alleges
14 that Defendants Rigney and Donahue would not wear N-95 masks or PPE while serving
15 food or transporting or escorting inmates. (*Id.*)

16 These allegations are sufficient at this stage to support that Defendants’ refusal to
17 wear N-95 masks and PPE and/or relocate Welch away from COVID-19-positive inmates
18 was the actual and proximate cause of his exposure to COVID-19. (*Id.* at 7-9.) Defendants
19 seemingly dispute causation on the basis that Defendants followed prison employee
20 COVID-19 testing and screening protocols, also arguing Welch does not explicitly claim
21 that Defendants infected his neighboring inmates with COVID-19. (ECF No. 29 at 11-12.)
22 But the risk of a prisoner’s harm can come from multiple sources. *See Farmer*, 511 U.S.
23 at 843. Defendants could plausibly expose Welch to COVID-19 by not wearing PPE
24 and/or knowingly keeping Welch near COVID-19-infected inmates. Whether COVID-19
25 screening and testing protocols for prison employees eliminated the risk of Defendants
26 exposing Welch to COVID-19 is a factual dispute for later resolution.

27 Second, Welch plausibly claims Defendants knew of and disregarded the risk of
28 exposing him to COVID-19. To be deliberately indifferent to an inmate’s Eighth

1 Amendment rights, an official must know or infer “that a substantial risk of harm exists.”
2 *Id.* at 837. “A factfinder may conclude that a prison official knew of a substantial risk from
3 the very fact that the risk was obvious.” *Id.* at 842. See also, e.g., *Frost v. Agnos*, 152
4 F.3d 1124, 1129-30 (9th Cir. 1998) (finding that an inmate using crutches who never
5 informed prison officials of his difficulty carrying his lunch tray did not face “obvious
6 enough” risk to demonstrate prison officials’ deliberate indifference to his future injury).

7 Defendants argue that they could not know they exposed Welch to COVID-19
8 because they underwent frequent COVID-19 screening protocols. (ECF No. 29 at 11-12.)
9 But unlike in *Frost*, Welch informed Defendants Herring, Rowley, and Wheeler of his risk
10 of harm—Welch explicitly requested they wear PPE to avoid exposing him to COVID-19.
11 (ECF No. 7 at 8.) And importantly, Welch clearly alleges that Defendants violated existing
12 prison policy regarding PPE. (*Id.*) Welch also alleges he was not provided an N-95 mask
13 until November 2022. (*Id.* at 7.) Thus, Welch plausibly contends that Defendants wore no
14 PPE in violation of prison policy, at a time when Welch had less protective PPE.

15 Liberally construing the allegations and drawing all reasonable inferences in
16 Welch’s favor, Welch’s deficient PPE, the prison policy mandating Defendants to wear
17 PPE, Welch’s involuntary proximity to COVID-19-positive inmates, Welch’s own
18 admonitions to Defendants about masking, and the general societal consensus about
19 COVID-19’s dangerousness—which Defendants concede—plausibly alerted Defendants
20 to an obvious risk of exposing Welch to COVID-19 and suggest that Defendants
21 deliberately disregarded this obvious risk. “If masks and protective equipment were
22 available, the choice not to use them would reflect disregard for prisoner safety.”
23 *Hampton*, 83 F.4th at 767. Moreover, Welch claims Defendants responded to his requests
24 that they follow and enforce the PPE policy with refusals and unmodified behavior. (ECF
25 No. 7 at 8.)

26 Third, Welch plausibly claims Defendants disregarded his Eighth Amendment
27 rights—not just prison PPE policy, as Defendants insist. The subjective analysis requires
28 a prison official to be deliberately indifferent to a violation of an inmate’s Eighth

1 Amendment rights, not just a violation of prison policy. See *Cousins v. Lockyer*, 568 F.3d
2 1063, 1070 (9th Cir. 2009). It would be insufficient for Welch to base his claim solely on
3 Defendants violating ESP or NDOC policy by failing to adorn PPE. See *id.* Rather, Welch
4 must plausibly allege Defendants were deliberately indifferent to his underlying
5 constitutional right to protection from exposure to serious disease. See *id.* Defendants'
6 argument here intersects with the second prong of the qualified immunity analysis, which
7 evaluates whether the claimed constitutional right is clearly established law. For the
8 reasons outlined below on the second prong, Welch's claims implicate a right clearly
9 established under the Eighth Amendment since 1993 and go beyond a mere violation of
10 prison policy.

11 In sum, Welch plausibly alleges that Defendants were deliberately indifferent in
12 violation of the Eighth Amendment when they refused to wear PPE and exposed Welch
13 to COVID-19.

14 **2. Clearly-established right**

15 Under the second prong of the qualified immunity analysis, the Court asks whether
16 the constitutional right the prison officials allegedly violated was "clearly established at
17 the time of the violation." *Hines v. Youseff*, 914 F.3d 1218, 1228 (9th Cir. 2019). The
18 burden of proof rests with the plaintiff to show that the right was so clearly established
19 under the Eighth Amendment that the official knew or should have known they were
20 violating the Constitution. See *Carley v. Aranas*, 103 F.4th 653, 660 (9th Cir. 2024). A
21 precedent "case directly on point" is not required to make a right clearly established, but
22 "existing precedent must have placed the statutory or constitutional question beyond
23 debate." *Ashcroft v. al-Kidd*, 563 U.S. 731, 741 (2011).

24 The failure to provide "protection from infectious disease" is "firmly established in
25 our constitutional law" as an Eighth Amendment claim. *Parsons v. Ryan*, 754 F.3d 657,
26 664, 676 (9th Cir. 2014). The Eighth Amendment requires prison officials to reasonably
27 protect inmates from *exposure* to serious disease, not just actual infection. See *Helling*,
28 509 U.S. at 33. In *Helling*, the right was first applied to an inmate involuntarily exposed to

1 secondhand smoke. See 509 U.S. at 33. Courts have subsequently found that this right
2 applies when, for example, an inmate is exposed to asbestos without sufficient protective
3 gear. See *Wallis v. Baldwin*, 70 F.3d 1074, 1077 (9th Cir. 1995). In addition, a prison
4 official violates the Eighth Amendment if they are deliberately indifferent to a “lack of
5 adequate ventilation and air flow undermin[ing] the health of inmates and the sanitation
6 of” the prison. *Hoptowit v. Spellman*, 753 F.2d 779, 784 (9th Cir. 1985).

7 Here, Defendants claim the R&R applies an inmate’s Eighth Amendment right to
8 protection from exposure to serious disease at too high a level of generality. (ECF No. 29
9 at 12.) See also *al-Kidd*, 563 U.S. at 742 (finding a clearly established right should not be
10 defined using a high level of generality); *Carley*, 103 F.4th at 660-62. They contend Welch
11 cannot point to clearly established law which would have notified Defendants that
12 breaching prison policy by “refusing to wear PPE” is a constitutional violation. (ECF No.
13 29 at 12.) But as applied to the context of COVID-19, the case law dating back to 1993
14 does exactly that. See *Hampton*, 83 F.4th at 770 (finding the COVID-19 outbreak resulting
15 from the transfer of inmates between prisons exposed inmates to serious disease in
16 violation of clearly established law). In *Hampton*, the Ninth Circuit found that cases
17 including *Helling*, *Parsons*, *Wallis*, and *Hoptowit* put “all reasonable prison officials” on
18 notice in 2020 at the outset of the pandemic about their potential liability for exposing
19 inmates to COVID-19. See *id.* Liberally construing Welch’s claims, Defendants plausibly
20 knew that refusing to comply with the PPE policy violates the Eighth Amendment because
21 it risks exposing inmates to serious disease, hence the existence of the PPE policy.

22 Defendants argue the precedential cases apply only to situations where prison
23 officials transferred inmates into risky environments and that there is no clearly
24 established law applying to the situation here, where Defendants “kept [Welch] in his unit
25 after he was already exposed to his COVID-19 positive neighbor.” (ECF No. 29 at 13.)
26 This distinction is unconvincing, because at minimum, Defendants acknowledge they kept
27 Welch in an environment where he faced COVID-19 exposure. It is well-established that
28 prisons assume “some responsibility” over inmates’ basic human needs, including

1 medical care and reasonable safety, anytime an inmate is in custody. See *DeShaney v.*
2 *Winnebago County Dept. of Social Services*, 489 U.S. 189, 199-200 (1989). Prison
3 officials do not only assume this responsibility when transferring an inmate between
4 environments. See *id.*

5 Relatedly, Defendants also suggest that making Welch shelter-in-place near other
6 inmates with COVID-19 was the best option to stop the disease from spreading. (ECF
7 No. 29 at 12.) Maybe so, but that is a factual question improper for resolution on a motion
8 to dismiss. It does not resolve the fact that Welch plausibly alleges Defendants kept him
9 where they knew he was exposed to serious disease—the risks of which were specifically
10 known at the time of the violation—and that Plaintiff has a clearly-established Eighth
11 Amendment right to be free from this kind of exposure.

12 The violation Welch claims is clearly established law, satisfying the second prong.
13 Defendants are not entitled to a finding of qualified immunity at this time.

14 **III. CONCLUSION**

15 The Court notes that the parties made arguments and cited to cases not discussed
16 above. The Court has reviewed these arguments and cases and determines that they do
17 not warrant discussion as they do not affect the outcome of the issues before the Court.

18 It is therefore ordered that Defendants' Objection (ECF No. 29) to Judge Baldwin's
19 Report and Recommendation (ECF No. 28) is overruled.

20 It is further ordered that Judge Baldwin's Report and Recommendation (ECF No.
21 28) is accepted and adopted in full.

22 It is further ordered that Defendants' Motion to Dismiss (ECF No. 21) is denied.

23 DATED THIS 23rd Day of June 2025.

24
25 

26 MIRANDA M. DU
27 UNITED STATES DISTRICT JUDGE
28